

Message Text

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ACTION EUR-25

INFO OCT-01 NEA-10 ADP-00 CIAE-00 PM-07 H-02 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

TRSE-00 MBFR-03 SAJ-01 OIC-04 IO-13 ACDA-19 AF-10

RSR-01 /151 W

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P R 081600 Z JUN 7 3

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC PRIORITY 6280

SECDEF WASHDC PRIORITY

INFO ALL CSCE CAPITALS 301

AMEMBASSY ATHENS

AMEMBASSY LISBON

AMEMBASSY SOFIA

USMISSION BERLIN

C O N F I D E N T I A L HELSINKI 1574

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE - CONCLUSION OF PREPARATORY TALKS

VIENNA FOR USDEL MBFR

FROM USDEL MPT

1. SUMMARY: PREPARTORY TALKS CONCLUDED SUCCESSFULLY JUNE 8 WITH ADOPTION BY ALL 34 DELS OF FINAL MPT DOCUMENT. EUREKA. SUCCESSFUL CONCLUSION WAS MADE POSSIBLE BY YUGOSLAV AND PORTUGUESE AGREEMENT TO DROP BRACKETED LANGUAGE IN SECURITY MANDATE AND BY UNEXPECTED COMPROMISE SOLUTION OF MALTESE PARTICIPATION PROBLEM DEVELOPED BY ROMANIA AND MALTA. FINNS WILL NOW SEND INVITATIONS TO 34 MPT PARTICIPATNS, MONACO AND ALBANIA WITH RESPONSE REQUESTED BY JUNE 25. END SUMMARY.

2. PRELUDE TO FINAL DECISION WAS STRONG OF INTERPRETIVE STATEMENTS WHICH, AS FRENCH AMB. NOTED, BIND NO ONE BUT THE SPEAKER.

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AS PREDICTED HELSINKI 1563, YUGOSLAVS AND PORTUGUESE

DROPPED THEIR BRACKETED LANGUAGE IN SECURITY MANDATE, THUS OPENING WAY FOR ACCEPTANCE OF ENTIRE AGENDA/ MANDATE PACKAGE. BOTH YUGOSLAV AND PORTUGUESE REPS MADE INTERPRETATIVE STATEMENTS PROTECTING THEIR POSITIONS. YUGOSLAV REP STATED THAT SECURITY MANDATE ALLOWED CSCE TO CONSIDER ALL ASPECTS OF SECURITY IN EUROPE AND INSISTED THAT CONFERENCE SHOULD DEAL WITH " ENSEMBLE OF MILITARY QUESTIONS", INCLUDING FORCE REDUCTIONS AND POLITICAL PRINCIPLES ON WHICH SUCH REDUCTIONS MUST BE BASED. YUGOSLAV REP ALSO STATED INTERPRETATION THAT SECTION ON SOURCES IN PRINCIPLES MANDATE INCLUDED FRIENDLY RELATIONS DECLARATION AND OTHER DOCUMENTS ELABORATING PURPOSES AND PRINCIPLES OF UNITED NATIONS. PORTUGUESE REP, ON OTHER HAND, STATED HIS UNDERSTANDING THAT PURPOSES AND PRINCIPLES OF UNITED NATIONS REFERRED ONLY TO ARTICLES 2 AND 3 OF UN CHARTER.

3. INTERPRETATIVE STATEMENTS ON THE RELATIONSHIP BETWEEN NON- USE OF FORCE AND INVIOABILITY OF FRONTIERS WERE MADE BY IRISH AND BELGIAN REPS, BOTH OF WHICH STRESSED THAT INVIOABILITY DID NOT RULE OUT PEACEFUL FRONTIER CHANGES. ITALIAN AND NETHERLANDS REPS SUPPORTED THIS INTERPRETATION. SPANISH REP MADE SIMILAR STATEMENT KEYED SPECIFICALLY TO GIBRALTAR, WHICH WAS ANSWERED BY UK REP. EASTERN EUROPEAN RESPONSE TO THESE STATEMENTS WAS VERY MILD REMARK BY POLISH REP TO EFFECT THAT STATEMENTS HAD EFFECT ONLY FOR THOSE DELS WHICH MADE THEM. WITH OBVIOUS REFERENCE TO STATEMENT BY YUGOSLAV REP ON MBFR, FRENCH REP SUPPORTED POLISH STATEMENT. BELGIAN REP MADE ANTICIPATED INTERPETTATIVE STATEMENT ON ROLE OF EUROPEAN COMMUNITIES AND WAS ANSWERED, AGAIN VERY MILDLY, BY BULGARIAN REP, WHO POINTED OUT THAT ALL DELS PARTICIPATED IN TALKS ON BASIS OF FULL EQUALITY. TAKING UP POINT MADE BY CANADIAN REP AT JUNE 7 PLENARY, NETHERLANDS REP STATED THAT ACCEPTANCE OF JULY 3 DATE WAS DONE ON BASIS HIS DEL' S HOPE THAT DEVELOPMENTS IN EUROPE WILL CONTINUE TO BE SUCH AS TO INFORM GOVERNMENT OF FINLAND THAT DATE ACCEPTABLE. TEXTS OF ALL INTERPRETATIVE STATEMENTS WILL BE POUCHED TO DEPARTMENT WHEN CIRCULATED BY SECRETARIAT.

4. PARTICIPATION PROBLEM WAS RESOLVED WITH UNEXPECTED EASE BY COMPROMISE FORMULATION DEVELOPED BY ROMANIANS AND MALTESE AND ACCEPTED BY ALL OTHER DELS. UNDER THIS COMPROMISE, MALTESE AMEND-
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MENT WAS DROPPED FROM SECTION ON PARTICIPATION. SECTION ON " CONTRIBUTIONS" (HELSINKI 1501) WAS AMENDED TO READ AS FOLLOWS:

" THE CONFERENCE AND ITS WORKING BODIES WILL ACQUAINT THEMSELVES, IN SUCH MANNER AS THEY MAY DETERMINE, WITH THE POINTS OF VIEW OF NON- PARTICIPATING STATES ON THE SUBJECT OF THE VARIOUS AGENDA ITEMS.

STATES SITUATED IN REGIONS ADJACENT TO EUROPE AND TO WHOM

REFERENCE IS MADE IN THE PROVISIONS OF CHAPTER II, AND IN PARTICULAR THOSE STATES WHICH HAVE ALREADY EXPRESSED THEIR INTEREST IN MAKING THEIR POINTS OF VIEW KNOWN TO THE CONFERENCE, ARE ESPECIALLY ENVISAGED IN THIS CHAPTER.

THE COORDINATING COMMITTEE MAY DECIDE, BY CONSENSUS, THE MEANS BY WHICH THE WORKING BODIES OF THE CONFERENCE MAY CONSULT VARIOUS INTERNATIONAL ORGANIZATIONS, ON THE SUBJECT OF THE VARIOUS AGENDA ITEMS."

5. KEY CHANGES IN ABOVE TEXT WERE SUBSTITUTION OF WORD " WILL" FOR " MAY" IN FIRST PARA AND ADDITION OF PHRASE REFERRING TO ALGERIA AND TUNISIA IN SECOND PARA. FRANCE HAD ORIGINALLY PROPOSED LATTER PHRASE, WITH SUPPORT OF MOST NATO COUNTRIES, BUT IT HAD BEEN DROPPED AT INSISTENCE OF WARSAW PACT DELS. (COMMENT: ROMANIANS SAID THAT COMPROMISE FORMULATION WAS DEVELOPED PERSONALLY BY FONMIN MACOVESCU DURING LATE NIGHT PHONE CONVERSATION JUNE 7 WITH MINTOFF. WHETHER TRUE OR NOT, ROMANIANS WERE PUFFING WITH PRIDE OVER COMPROMISE, AND ALL WERE IMMENSELY RELIEVED TO BE OFF THE HOOK. END COMMENT.) MALTESE REP FOLLOWED UP WITH INTERPRETATIVE STATEMENT IN WHICH HE NOTED UNDERSTANDING THAT WORDS " IN SUCH MANNER AS THEY MAY DECIDE" MEANT FOR HIS DELEGATION THAT STATES IN QUESTION COULD EXPRESS THEIR VIEWS ORALLY. THERE WERE NO OBJECTIONS TO THIS TATEMENT IN VIEW OF PREVIOUS STATEMENTS BY FRENCH AND POLISH REPS AND OUT OF DESIRE NOT UPSET COMPROMISE.

6. AT END OF MEETING, NAMES WERE DRAWN TO ESTABLISH ORDER IN WHICH FONMINS WILL PRESIDE AT SESSION OF FIRST STAGE, ASIDE FROM INAUGURAL AND CLOSING WHICH FINNS CHAIR. US WAS DRAWN IN 31 ST POSITION, WHICH MEANS THAT THE SECRETARY WILL NOT PRESIDE UNLESS MEETING LASTS APPROXIMATELY THREE WEEKS.

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GDR WAS DRAWN FIRST AND USSR 33 RD.

7. MEETING ENDED WITH WARM WORDS OF PRAISE FOR FINNISH ORGANIZERS AND MPT CHAIRMAN' S HOPE THAT DELS HAD SUCCEEDED IN BUILDING FOUNDATION FOR NEW EUROPEAN EDIFICE.

8. COMMENT: ALL AMBASSADORS, INCLUDING ALL FROM NATO COUNTRIES, ACCEPTED DOCUMENT INCLUDING DATE AS MEMBERS OF MPT; THEY NOW WILL RECOMMEND IT TO THEIR GOVERNMENTS WHICH SHOULD RESPOND TO FINNISH GOVERNMENT BY JUNE 25, WHICH LEAVES WAY FOR FURTHER DISCUSSION BY COPENHAGEN FONMINS. END COMMENT.

WHITE

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